



# San Francisco Food Security Task Force

## FY 2018-19 & FY 2019-20 Funding Request

<b>#1 Department of Aging and Adult Services (DAAS) Nutrition Programs</b>	<b><u>\$8,920,000</u></b> (please see analysis on pages 2-3)
• <i>Home-Delivered Meals</i>	<i>\$5,270,000</i>
• <i>Home-Delivered Groceries</i>	<i>\$2,300,000</i>
• <i>Congregate Lunch Meals</i>	<i>\$1,350,000</i>
 <b>#2 Dept. of Public Health (DPH) - Healthy Eating Vouchers</b>	 <b><u>\$1,035,000</u></b> (please see analysis on page 4)
 <b>#3 Human Services Agency (HSA) - SRO Food Security Initiative</b>	 <b><u>\$710,000</u></b> (please see analysis on page 5)

**TOTAL REQUEST** **\$10,665,000 million**

For more information, please contact Anne Quaintance, Food Security Task Force Chair, Chief Gov't Affairs & Business Development Officer, Meals on Wheels SF, [acquaintance@mowsf.org](mailto:acquaintance@mowsf.org).

### About the San Francisco Food Security Task Force

The San Francisco Food Security Task Force (FSTF) **advises the San Francisco Board of Supervisors** on food security in San Francisco. Established in 2005 by the Board of Supervisors, the FSTF recommends **citywide strategies**, including legislative policies and budget proposals, to **address hunger and increase food security** in San Francisco. The FSTF **tracks vital data on hunger and food security**, including demographic information to understand the scope of need in general and for specific vulnerable subpopulations; data on utilization of federal food assistance programs such as CalFresh and school meals; and data on participation in nonprofit food and meal programs. The FSTF membership comprises representatives from **15 public and community-based entities** in SF.

**Food Security** means that all people at all times are able to obtain and consume enough nutritious food to support an active, healthy life. **Food Insecurity** exists when the ability to obtain and prepare nutritious food is uncertain or not possible.

**Food Security Rests on Three Pillars** - The following three elements, adapted from the World Health Organization's pillars of food security, are used as a framework for evaluating food security in San Francisco.

- **Food Resources** - Sufficient financial resources to purchase enough nutritious food (CalFresh, WIC, SSI)
- **Food Access** - Access to affordable, nutritious and culturally appropriate foods (from food pantries, meal programs, food retail)
- **Food Consumption** - Ability to prepare healthy meals and the knowledge of basic nutrition, safety and cooking (usable kitchens, nutrition education)
- **1 in 4 San Francisco residents** (28%) is at risk of food insecurity due to low income (below 200% of poverty), and may struggle to attain and prepare enough nutritious food to support basic physical and mental health.

*On December 10th 2013, the San Francisco Board of Supervisors passed a Resolution committing to a Food Secure and Hunger Free San Francisco by 2020.*



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### Seniors and Adults with Disabilities<sup>1</sup>

*Vision: A community where seniors and adults with disabilities are able to live independently without the risk of poor nutrition or social isolation. By supporting the “nutrition continuum” of congregate meals, home-delivered groceries and home-delivered meals, the city ensures that individuals’ needs are met in the most appropriate and cost-effective way.*

Program	Budget for FY 17-18 (as of Feb. 2018)	Current Service Level	Current and Projected Unmet Need	Cost to Serve Unmet Need	FY 17-18 Budget Request & Rationale
<p><b>Home-Delivered Meals (HDM)</b> Delivery of nutritious meals, a daily safety-check and friendly interaction to homebound seniors and adults with disabilities who cannot shop or prepare meals themselves.</p> <p>Providers offer home assessments, nutrition education and counseling, and volunteer programs to prevent isolation and improve health outcomes.</p> <p><i>DAAS contracts require nonprofit providers to match a % of DAAS funding with private dollars to leverage DAAS investments.</i></p>	<p>Dept. of Aging and Adult Services (DAAS)</p> <p>FY -17-18 baseline: <b>\$10.1M</b></p> <p>(\$8.27M for seniors; \$1.82M for adults with disabilities).</p> <p>Includes \$977,000 increased funding for seniors and adults with disabilities compared to previous year.</p>	<p><b>5,394 individuals</b> (=4,640 unduplicated seniors and 754 adults with disabilities contract target)</p> <p>5,978 meals daily (7 days/week) to seniors &amp; adults with disabilities. This is a 31% increase from last fiscal year.</p> <p>DAAS policy- <i>Maximum wait time for HDM is 30 days and, in an emergency 2-5 days (dependent on increased funding levels)</i></p>	<p><b>Waitlist</b> 202 individuals on current DAAS citywide waitlist. Overall, requests have increased by 42% compared to last year.</p> <p>Median wait time for quarter 2 of FY 17-18: <b>45 days</b> for seniors and <b>69 days</b> for AWD.</p>	<p><b>\$774,000</b> to serve 202 clients on the waitlist.</p> <p>Average cost per day is \$10.50 per client.</p>	<p><b>HDM Total</b> <b>\$5.27 million</b> With this additional funding, a <i>total of 6,753 clients</i> would be served by HDM by end of FY18-19.</p> <p><b>Request includes:</b></p> <ul style="list-style-type: none"> <li>○ <b>\$774,000</b> to serve <b>202</b> clients on the <b>current waitlist.</b></li> </ul>
			<p><b>Unmet need</b> Total eligible = <b>10,022</b> Total served = <b>5,394</b> Total unserved = <b>4,628</b></p> <p><b>4,628</b> seniors and adults with disabilities are eligible but not receiving HDMS. Total estimated cost = <b>\$18 million</b> for total of <b>3,040,600</b> meals.</p>	<p><i>\$18 million to serve 4,628 individuals (all unmet need).</i></p> <p><b>\$4.5 million to serve additional 1,157 individuals.</b></p>	

<sup>1</sup> All figures: Human Services Agency – Dept. of Aging and Adult Services.



## San Francisco Food Security Task Force FY 2018-19 & FY 2019-20 Funding Request

Program	Budget for FY 17-18 (as of Feb. 2018)	Current Service Level	Current and Projected Unmet Need	Cost to Serve Unmet Need	FY 17-18 Budget Request & Rationale
<p><b>Home-Delivered Groceries (HDG)</b> Food pantry-based grocery program. Includes weekly site-based pantries and grocery delivery for seniors and adults with disabilities. Leverages pantry network, IHSS caregivers and CBO volunteers to serve homebound seniors and adults with disabilities who are unable to access a food pantry themselves, but can prepare meals at home.</p> <p>Weekly groceries include fresh produce, protein (eggs, chicken) and staples (pasta, rice). Some providers include additional home visit services.</p>	<p>Dept. of Aging and Adult Services (DAAS)</p> <p>FY 17-18 baseline: <b>\$2.46M</b></p> <p>Includes funding to expand groceries delivered to clients and to food pantry sites for HDG.</p> <p>FY 16-17 funding = \$1.66M</p>	<p><b>4,886</b> unduplicated clients</p> <p>213,546 weekly grocery deliveries per year, with about 60% at pantry sites and 40% delivered.</p> <p>On average about 4,448 deliveries made weekly.</p>	<p><b>Waitlist</b> <b>2,000</b> individuals (136 on HDG waitlist, plus ~1,194, with In-Home Support Services' caregivers that prepare groceries and 670 seniors, as of 1/31/18)</p> <p><b>Unmet Need</b> <b>5,144</b> individuals estimated to be eligible, but not currently participating, based on census data.</p>	<p><b>\$5 million to serve 7,144 individuals, waitlist and unmet need.</b></p> <p>FY17/18 Average Annual Cost \$683 per client.</p>	<p><b>HDG Total</b> <b>\$2.3 million</b></p> <p>Funding to serve current waitlist and 25% growth.</p>
<p><b>Congregate Lunch Meals</b> Daily, hot, nutritious meals served to individuals over 60 and adults with disabilities at sites throughout the city.</p> <p>Lunch is often at senior centers that offer social activities and other programs, and services for social engagement and promoting healthy lifestyles.</p>	<p>Dept. of Aging and Adult Services (DAAS)</p> <p>FY17-18 baseline: <b>\$7.38M</b> (92% for seniors and 8% for adults with disabilities)</p>	<p>23,177 unduplicated clients (22,124 seniors &amp; 1,053 adults with disabilities)</p> <p><b>~4,300</b> daily meals. Total = 50 meal sites throughout the city.</p>	<p>Based on monthly reports, <b>1,373 incidences when people were turned away for a meal</b> in FY 17-18 (data as of 1/31/18).</p> <p>Based on DAAS 2016 assessment, <b>25,103</b> seniors and <b>11,600</b> adults with disabilities are at &lt;100% FPL.</p>	<p><b>\$1.35 million to increase service by 500 individuals (daily meals) = 3.7% of estimated unmet need (of those &lt;100% FPL).</b></p> <p>[FY17/18 average annual cost \$10.40 meal]</p>	<p><b>Congregate Lunch Total</b> <b>\$1.35 million</b></p> <p>Funding to increase service by additional 500 individuals daily (~3.7% unmet need).</p>



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### Healthy Food Purchasing Supplement

*Vision: Our entire community benefits when everyone is able to buy nutritious foods like fresh fruits and vegetables. By investing in a Healthy Food Purchasing Supplement program to boost purchasing power, the city supports the health and well-being of residents, small businesses and the local economy.*

Program	Budget for FY 17-18 (as of April 2018)	Current Service Level	Current and Projected Unmet Need	Cost to Serve Unmet Need	FY 18-19 Request & Rationale
<p><b>Healthy Food Purchasing Supplement (aka Health Eating Vouchers)</b> Vouchers to improve food security and increase consumption and access to nutritious foods by increasing the ability of low-income residents to purchase fruits and vegetables at neighborhood stores and farmers' markets. Vouchers are distributed by partner community based and health organizations.</p> <p>Households receive per month for a minimum of 6 months*: 1-2 person: \$20/month 3+ person: \$40/month Pregnant Patients: \$40/month</p>	<p>Dept. of Public Health</p> <p>FY 17-18 funding: \$400K</p> <p>FY 18-19 funding: \$400k</p> <p>*Program length is 6 or 12 months, depending on funding, eligibility and partner agency capacity.</p>	<p>1,100 SSI and other vulnerable households receiving vouchers with a focus on the Tenderloin, SOMA and Bayview.</p> <p>800 low-income pregnant women city wide in partnership with the DPH WIC program.</p>	<p>6,000+ SSI and other households waiting for service through partner CBOs and health clinics in focus neighborhoods</p> <p>1,000 low-income pregnant women through WIC.</p>	<p>\$1.035 million to serve 6,000 clients for six months; \$2 million for 1 year.</p> <p>\$267k to serve 1,000 pregnant women; \$535k for an additional 6 months to cover postpartum.</p>	<p><b>Health Eating Vouchers Total</b> <b>\$1,035,000</b></p> <p>\$1.035m to serve 6,000 additional SSI and other vulnerable households for 6 months – addressing the households waiting for service.</p>
			<p><b>Unmet Need</b> The program could reach 70% of SSI recipients (30,000) and other food insecure households, not eligible for CalFresh.</p>	<p>\$4.1 million to serve 30,000 SSI recipients that live below the FPL that are ineligible for CalFresh.</p>	



## San Francisco Food Security Task Force FY 2018-19 & FY 2019-20 Funding Request

### **SRO Food Security Initiative<sup>2</sup>**

*Vision: Over 80% of SRO tenants are food insecure and at “high” nutritional risk. Our Single Adult SRO Tenant Survey indicates that tenants’ food security and nutritional health will benefit by multiple, simultaneous and coordinated interventions that are tenant-centric and delivered using a trauma-informed model. The tipping point toward food security and nutritional health is ripe for study within the controlled environment of 2 pilots within SRO buildings.*

<p><b>SRO Residents Access to Food</b> Over 80% of SRO tenants are food insecure and at “high” nutritional risk. SRO residents that receive SSI are not eligible for CalFresh and the current models could be reimagined.</p> <p>We can develop low-cost, sustainable solutions that impact the health and well-being of SRO residents through a coordinated system.</p> <p>Funding Request for multi-pronged and collaborative interventions to address food insecurity for 184 SRO single adult residents at the TNDC Ambassador and DISH Camelot building sites.</p>	<p><b>FY18-19:</b> Currently no City funds received; \$250,000 over two years funded by the Stupski Foundation, primarily for Project Management and Evaluation services.</p> <p>This is a new proposal stemming from the 2013 Board of Supervisors’ resolution on food security requesting strategies to improve food security among SRO residents and the subsequent survey conducted by the FSTF.</p>	<p>~19,400 residential units in 500 buildings</p> <p>8 in 10 SRO residents surveyed are food insecure and have high nutritional risk, despite using existing food assistance safety net frequently.</p> <p>SRO residents receiving SSI are not eligible for CalFresh and live below the federal poverty line.</p>	<p><b><u>SRO Residents Food Program Total</u></b> <b>\$710,000</b></p> <p>Funds strategic, targeted, coordinated, multi-intervention activities at two pilot sites to provide missing meals (5-8 meals/week) to 184 SRO tenants at the Ambassador and Camelot SRO sites.</p> <p>Pilot includes capital improvements for cooking; funding for the pilot evaluation of food security/dietary intake of recipients is leveraged.</p>
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<sup>2</sup> All figures: SRO Food Security and Health Collaborative, a community based collaborative working to implement recommendations of the FSTF.



## San Francisco Food Security Task Force FY 2018-19 & FY 2019-20 Funding Request

***On December 10th 2013, the San Francisco Board of Supervisors passed a Resolution committing to a Food Secure and Hunger Free San Francisco by 2020.***

As a City, we are committed to addressing hunger and food security through budget investments, innovative program and system changes, and public policy. Below are recommendations towards achieving our united goal.

### **POLICY RECOMMENDATIONS FY 17-18**

#### ***Local***

- Mandate and fund **policy to ensure waitlist** for home delivered meals is **no more than 30 days** and in emergency 2-5 days.
- Promote standardized **food security screening** in all nutrition and other programs serving residents at risk for food insecurity.

#### ***State***

- Support all efforts by the state legislature and governor **to increase SSI/SSP payments** to meet or exceed the federal poverty level for elderly, blind or disabled individuals.

#### ***Research***

- Request analysis by Budget and Legislative Analyst of **cost of food insecurity** to San Francisco, especially to health capacity and gaps of existing food assistance programs; cost of eliminating food insecurity; and opportunities to secure sufficient/stable funding, such as through ACA process for developing a **shared, citywide framework** for data and outcomes.

**SOON TO BE RELEASED**

**2018 FOOD SECURITY ASSESSMENT REPORT**, including citywide and by district demographics, program recommendations and policy framework.