



# San Francisco Food Security Task Force

## FY 2017-18 & FY 2018-19 **Add-back** Funding Request

<p><b>#1 Department of Aging and Adult Services (DAAS) Nutrition Programs</b></p> <ul style="list-style-type: none"> <li>• <i>Home-Delivered Meals</i></li> <li>• <i>Home-Delivered Groceries</i></li> <li>• <i>Congregate Lunch Meals</i></li> </ul>	<p><b><u>\$9,230,000</u></b> (please see analysis on pages 2-3)</p> <p><b><i>\$3,980,000 (reduced by \$500,000 to reflect Mayoral enhancements)</i></b></p> <p><b><i>\$3,900,000</i></b></p> <p><b><i>\$1,350,000</i></b></p>
<p><b>#2 Dept. of Public Health (DPH) - Healthy Eating Vouchers</b></p>	<p><b><u>\$450,000</u></b> (please see analysis on page 4)</p>
<p><b>#3 Human Services Agency (HSA) - SRO Food Security Pilot</b></p>	<p><b><u>\$623,000</u></b> (please see analysis on page 5)</p>

### TOTAL REQUEST

**\$10,803,000 million**

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### About the San Francisco Food Security Task Force

The San Francisco Food Security Task Force (FSTF) advises the San Francisco Board of Supervisors on food security in San Francisco. Established in 2005 by the Board of Supervisors, the Task Force recommends citywide strategies, including legislative policies and budget proposals, to address hunger and increase food security in San Francisco. The FSTF tracks vital data on hunger and food security, including demographic information to understand the scope of need in general and for specific vulnerable subpopulations; data on utilization of federal food assistance programs such as CalFresh and school meals; and data on participation in nonprofit food and meal programs. The FSTF membership comprises representatives from 15 public and community-based entities in San Francisco.

**Food Security** means that all people at all times are able to obtain and consume enough nutritious food to support an active, healthy life. **Food Insecurity** exists when the ability to obtain and prepare nutritious food is uncertain or not possible.

**Food Security Rests on Three Pillars** - The following three elements, adapted from the World Health Organization's pillars of food security, are used as a framework for evaluating food security in San Francisco.

- **Food Resources** - Sufficient financial resources to purchase enough nutritious food (CalFresh, WIC, SSI)
- **Food Access** - Access to affordable, nutritious and culturally appropriate foods (from food pantries, meal programs, food retail)
- **Food Consumption** - Ability to prepare healthy meals and the knowledge of basic nutrition, safety and cooking (usable kitchens, nutrition education)
- **1 in 4 San Francisco residents** (28%) is at risk of food insecurity due to low income (below 200% of poverty), and may struggle to attain and prepare enough nutritious food to support basic physical and mental health.



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### Seniors and Adults with Disabilities<sup>1</sup>

*Vision: A community where seniors and adults with disabilities are able to live independently without the risk of poor nutrition or social isolation. By supporting the “nutrition continuum” of congregate meals, home-delivered groceries and home-delivered meals, the city ensures that individuals’ needs are met in the most appropriate and cost-effective way.*

Program	Budget for FY 17-18 (as of April 2017)	Current Service Level	Current and Projected Unmet Need	Cost to Serve Unmet Need	FY 17-18 Budget Request & Rationale
<p><b>Home-Delivered Meals (HDM)</b> Delivery of nutritious meals, a daily safety-check and friendly interaction to homebound seniors and adults with disabilities who cannot shop or prepare meals themselves.</p> <p>Many providers offer home assessments, nutrition education and counseling and volunteer programs to prevent isolation and improve health outcomes.</p> <p><i>DAAS contracts require nonprofit providers to match a % of the DAAS funding with private dollars to leverage DAAS investments.</i></p>	<p>Dept. of Aging and Adult Services (DAAS)</p> <p>FY -17-18 baseline: <b>\$9.04M</b> (= \$7.69 M for seniors; \$1.35M for adults with disabilities). Includes \$1.3M increased funding for seniors and adults with disabilities compared to previous year</p>	<p><b>5,087 individuals</b> (= 4,461 unduplicated seniors and 626 adults with disabilities contract target)</p> <p>5,625 meals daily (7 days/week) to seniors &amp; adults with disabilities. This is a 21% increase from last FY.</p>	<p><b>Waitlist</b> 142 individuals on current DAAS citywide waitlist as of 3/30/17. This is 45% reduction compared to last year.</p> <p>Median wait time (as of 2/18/16): <b>44 days</b></p> <p>DAAS policy- <i>Maximum wait time for HDM is 30 days and, in an emergency, 2-5 days.</i></p>	<p><b>\$477,000</b> to serve 142 clients on the waitlist.</p>	<p><b>HDM Total</b> <b>\$3.98 million</b> With this additional funding, a <i>total of 6,500 clients</i> would be served by HDM by end of FY 17-18.</p> <p><b>Request includes:</b></p> <ul style="list-style-type: none"> <li>○ <b>\$477,000</b> to serve <b>142</b> clients on the <b>current waitlist</b>.</li> </ul>
			<p><b>Unmet need</b> Total eligible = <b>10,022</b> Total served = <b>5,115</b> Total unserved = <b>4,907</b></p> <p><b>4,907 seniors and adults with disabilities are eligible but not receiving HDMs. Total estimated cost = \$16 million for total of 3,085,000 meals.</b></p>	<p><i>\$16 million to serve 4,907 individuals (all unmet need).</i></p> <p><b>\$4 million to serve additional 1,227 individuals.</b></p>	

<sup>1</sup> All figures: Human Services Agency – Dept. of Aging and Adult Services.



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<p><b>Home-Delivered Groceries (HDG)</b> Food pantry-based grocery program. Includes weekly site-based pantries and grocery delivery for seniors and adults with disabilities. Leverages pantry network, IHSS caregivers and CBO volunteers to serve homebound seniors and adults with disabilities who are unable to access a food pantry themselves, but can prepare meals at home.</p> <p>Weekly groceries include fresh produce, protein (eggs, chicken) and staples (pasta, rice). Some providers include additional home visit services.</p>	<p>Dept. of Aging and Adult Services (DAAS)</p> <p>FY 17-18 baseline: <b>\$1,662,606</b></p> <p>(Includes funding for delivered groceries and food pantry groceries, which is an important component in HDG program expansion).</p> <p>(FY 16-17 funding = \$1,662,606)</p>	<p><b>3,718</b> unduplicated clients</p> <p>(158,457 weekly groceries provided annually, with about 40% at pantry sites and 60% delivered)</p> <p>(On average about 1,730 deliveries made weekly)</p>	<p><b>6,312</b> individuals estimated to be eligible but not currently participating.</p> <p><b>Waitlist = approx. 2,000</b> individuals (includes ~1500 needing home delivery, majority have In-Home Support Services caregivers that prepare groceries, and ~500 seniors waiting for a pantry spot)</p> <p><b>Total need = 10,030</b> individuals (74% seniors, 26% adults with disabilities).</p>	<p><b>\$6 million to serve total unmet need.</b></p> <p><i>RFP awardees have submitted service projections for 17-18, but the actual service levels for next year are still unknown.</i></p> <p>[Cost range \$650-\$960 annually per individual]</p>	<p><b>HDG Total \$3.9 M*</b></p> <p>Funding to serve current clients, waitlist and 25% growth.</p> <p><i>* DAAS has announced RFP awardees, but not funding amounts. Request subject to change depending on final DAAS contracts.</i></p>
<p><b>Congregate Lunch Meals</b> Daily, hot, nutritious meals served to individuals over 60 and adults with disabilities at sites throughout the city.</p> <p>Lunch is often at senior centers that offer social activities and other programs, and services for social engagement and promoting healthy lifestyles.</p>	<p>Dept. of Aging and Adult Services (DAAS)</p> <p>FY17-18 baseline: <b>\$6,800,093</b></p> <p><i>FY-16-17 \$6,684,813 (\$6,326,991 for seniors and \$357,822 for adults with disabilities)</i></p>	<p><b>18,851</b> unduplicated clients (17,914 seniors &amp; 1,037 adults with disabilities)</p> <p><b>~3,700</b> daily meals Total = 50 meal sites throughout the city.</p>	<p>Based on monthly reports, <b>958 individuals were turned away</b> in FY116-17 (July 2016 to Feb 2017).</p> <p>Based on DAAS 2016 assessment, <b>25,103</b> seniors and <b>11,600</b> adults with disabilities are at &lt;100% FPL.</p>	<p><b>\$1.35 million to increase</b> service by 500 individuals (daily meals), = 1.5% of estimated unmet need.</p> <p>[~\$2,630 annually for each individual served daily]</p>	<p><b>Congregate Lunch Total \$1.35 million to increase</b> service by additional 500 individuals daily (~1.5% unmet needs)</p>



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### FY 2017-18 & FY 2018-19 **Add-back** Funding Request

#### Healthy Food Purchasing Supplement

*Vision: Our entire community benefits when everyone is able to buy nutritious foods like fresh fruits and vegetables. By investing in a Healthy Food Purchasing Supplement program to boost purchasing power, the city supports the health and well-being of residents and the local economy.*

Program	Budget for FY 17-18 (as of April 2017)	Current Service Level	Current Unmet Need	FY 17-18 Budget Request
<p><b>Healthy Food Purchasing Supplement</b> Vouchers and education to increase consumption and access to nutritious foods by increasing the ability of low-income residents to purchase fruits and vegetables at neighborhood vendors and farmers' markets in collaboration with DPH Healthy Retail Program.</p> <p>Households receive per month for a minimum of 6 months*: 1-2 person: \$20/month 3+ person: \$40/month DPH Pregnant Patients: \$40/month</p> <p>*eligibility assessments every 6 months</p>	<p>Dept. of Public Health FY 16-17 funding: \$400k</p> <p>FY 17-18 funding: \$350K</p> <p>FY 18-19 funding: \$350k</p>	<p>1,100 SSI and other vulnerable households using vouchers in the Tenderloin, SOMA and Bayview.</p> <p>900 low-income pregnant women (may receive WIC)</p>	<p>43,900 SSI recipients (not eligible for CalFresh and below FPL)</p> <p>900 low-income pregnant women</p> <p>20,000 low-income households at risk/living with diet-sensitive chronic diseases</p> <p><i>DPH provider has list of CBOs and health clinics with 2,000+ eligible households.</i></p>	<p><b>Healthy Food Supplement Total</b> <b>\$450,000</b> to maintain current service levels (\$50K) and expand (\$400k) to 900 low-income pregnant women and 500 SSI/other households.</p>



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### **SRO Food Security Pilot<sup>2</sup>**

*Vision: Over 80% of SRO tenants are food insecure and at “high” nutritional risk. Our Single Adult SRO Tenant Survey indicates that tenants’ food security and nutritional health will benefit by multiple, simultaneous and coordinated interventions that are tenant-centric and delivered using a trauma-informed model. The tipping point toward food security and nutritional health is ripe for study within the controlled environment of 2 pilots within SRO buildings.*

Program	Budget for FY 17-18	Current Unmet Need	FY 17-18 Budget Request
<p><b>SRO Residents Food Security</b></p> <p>A pilot project to fund multi-pronged and collaborative interventions to address food insecurity for 184 SRO single adult residents at the TNDC Ambassador and DISH Camelot building sites.</p>	<p><b>FY17-18:</b> TBD</p> <p>This is a new proposal stemming from the 2013 Board of Supervisors’ resolution on food security and the subsequent survey conducted by the FSTF.</p>	<p>~19,400 residential units in 500 buildings</p> <p>8 in 10 SRO residents surveyed are food insecure and have high nutritional risk, despite using existing food assistance safety net frequently.</p> <p>SRO residents receiving SSI are not eligible for CalFresh and live below the federal poverty line.</p>	<p><b>\$622,500</b> to fund strategic, targeted, coordinated, multi-intervention activities at two pilot sites to provide missing meals (5-8 meals/week) to 184 SRO tenants at the Ambassador and Camelot SRO sites.</p> <p>Pilot includes capital improvements for cooking and an evaluation of food security/dietary intake of recipients.</p>

<sup>2</sup> All figures: SRO Food Security and Health Collaborative, a collaborative working to implement recommendations of the FSTF.



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### **POLICY RECOMMENDATIONS**

#### *Local*

- Mandate and fund **policy to ensure waitlist** for home delivered meals is **no more than 30 days** and in emergency 2-5 days.
- Promote standardized **food security screening** in all nutrition and other programs serving residents at risk for food insecurity.

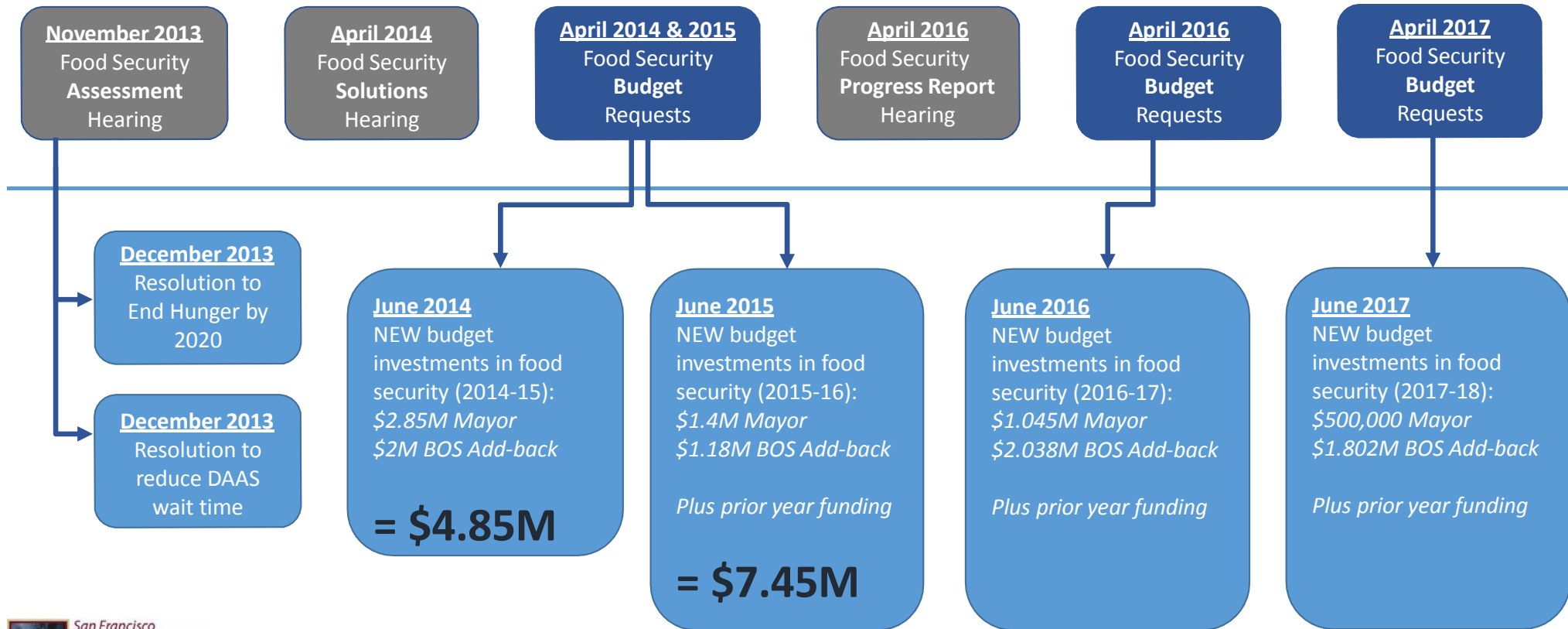
#### *State*

- Support all efforts by the state legislature and governor **to increase SSI/SSP payments** to meet or exceed the federal poverty level for elderly, blind or disabled individuals.

#### *Research*

- Request analysis by Budget and Legislative Analyst of **cost of food insecurity** to San Francisco, especially to health capacity and gaps of existing food assistance programs; cost of eliminating food insecurity; and opportunities to secure sufficient/stable funding, such as through ACA process for developing a **shared, citywide framework** for data and outcomes.

# FSTF Policy and Budget Advocacy



**Food security funding = \$33.7M cumulative over 4 years**