Jail Health Services

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Jail Health Services

January 19, 2021
- Overview of Jail Health Services
- Incarceration as a public health issue
- Demographic of San Francisco’s jail population
- JHS Behavioral Health
- MacArthur Foundation Safety and Justice Challenge
- Response to COVID-19
JHS Organizational Structure

Jail Health Services
(FTE 154)

- Medical
  10 Clinicians
  56 RN, 23 LVNs

- Behavioral Health (17)

- Re-Entry (11) & HIVIS (5)

- Dental
  3 Dentists
  2 Dent Asst

- Pharmacy
  2 Pharm
  4 Techs
FY 20-21 Operating Budget

Salaries & Fringe – 154 FTEs 27,116,098*

Professional & Specialized Services 2,557,014

- Includes X-ray, podiatry, UCSF OBGYN and psychiatry

Pharmaceuticals 3,870,997

Medical, Lab & Office Supplies 637,381

Equipment 505,285

Rents & Leases 266,480

Other expenses 3,366,258

$ 38,279,513
Incarceration as a Public Health Issue

- Health Commission resolution adopted on March 24, 2019
- DPH demonstrates critical role of public health to prevent criminal justice involvement and address its negative effects
- Social, economic and environmental determinants of health predict criminal justice involvement
- Criminalization of race, homelessness and poverty, substance use disorders and mental illness leads to incarceration
Jail Population 2017-2020

Average Daily Confined Population

Count of Confined Individuals

Major Events:
- Average Daily Population
- Health Order
- $0 Bail Starts
- $0 Bail Ends

Time Periods:
- 2017-Nov
- 2017-Dec
- 2018-Jan
- 2018-Feb
- 2018-Mar
- 2018-Apr
- 2018-May
- 2018-Jun
- 2018-Jul
- 2018-Aug
- 2018-Sep
- 2018-Oct
- 2018-Nov
- 2018-Dec
- 2019-Jan
- 2019-Feb
- 2019-Mar
- 2019-Apr
- 2019-May
- 2019-Jun
- 2019-Jul
- 2019-Aug
- 2019-Sep
- 2019-Oct
- 2019-Nov
- 2019-Dec
- 2020-Jan
- 2020-Feb
- 2020-Mar
- 2020-Apr
- 2020-May
- 2020-Jun
- 2020-Jul
- 2020-Aug
- 2020-Sep
- 2020-Oct
- 2020-Nov
Jail Population 2017-2020

Total unique patients
- FY17-18: 11,964
- FY18-19: 11,439
- FY19-20: 10,061

Incarcerations
- FY17-18: 18,667
- FY18-19: 18,231
- FY19-20: 15,361

Gender of Individuals 19-20
- M: 82%
- F: 18%

FY17-18
- 85.0%

FY18-19
- 83%
Race/Ethnicity Booking Data FY19-20

Ethnicity of Individuals

- Black: 39%
- White: 29%
- Hispanic: 26%
- Asian or Pacific Islander: 6%
Race/Ethnicity Point in Time

Ethnicity in Jail on 5_20_20
- Black: 48%
- Hispanic: 20%
- White: 23%
- Asian or Pacific Islander: 4%

Ethnicity in Jail on 5_20_19
- Black: 48.7%
- Hispanic: 18.8%
- White: 22.3%
- Asian or Pacific Islander: 5.0%
Who Stays in Jail?

Jail Population Snapshot Time in Custody

- Black
- White
- Hispanic
- API
- Other

Length of Time in Custody
JHS Behavioral Health Services

- 27 (6 vacant) JHS BH staff
- Every person screened at intake – 29% need additional follow up
- @1300 linkage on discharge

Significant percentage of jail population has serious mental health issues

Of the 764 people in custody on January 6, 2021:

- Under BHS care: 409 (53.5%)
- On psychiatric medications: 198 (26%)
- MHSF population: 94 (12.3%)
- Evaluated by HSH Coordinated Entry: 145 (19%)
- HSH Priority Status: 10 (1.3%)
Grant from MacArthur Foundation to DA’s office

Goal: reduce jail population by 17% (to 1044)

ACHIEVED

Strategies:

- **Reduce** time to treatment (1,293 staff person in JHS Reentry)
- **Reduce** case processing time
- **Reduce** case resolution time
- Identify & prioritize HUMS/Shared Priority patients for review/expedited processing
- Create cross-system education to facilitate allowable data sharing/collaboration
10/2019 - SB 10 signed into law by Governor Jerry Brown
  - Eliminates cash bail system for non-violent, non-serious and non-sex offenses replaced with Public Safety Assessment (PSA) tool
  - Prop 25 defeated Nov 2020 – cash bail elimination overturned
2/20/20 - Court reviews PSA results done within 8 hours and has 18 hours to make final decision, can be extended for another 12 hours with law enforcement request (Buffin v SF)
4/6/20 - Zero dollar bail temporarily instituted for misdemeanors and non-violent felonies by state Judicial Council
6/20/20 – Zero dollar bail ends – SF Presiding Judge elects not to extend
1/3/21 - Humphrey argument begins at CA Supreme Court
Strategies to prevent transmission and mitigate outbreaks

- Decrease population density
  - Work with criminal justice partners to reduce jail population
  - Move incarcerated people to all available locations with single cell where possible

- Identify and mitigate risk
  - Test all people at booking
  - Rapid turn-around-time essential for quick isolation
  - Designate isolation and quarantine housing for people on release
  - Cohort medically vulnerable
JHS and Sheriff’s Office Partnership

- Staff and patient education
  - Hand washing, masking, distancing, symptoms
- Jail closed to all non-essential personnel
- Symptom screening and temp checks for all
- Masking requirement for all staff (JHS, SFSO) and incarcerated people
- Increased cadence of cleaning/sanitizing facilities
- Staff surveillance testing
San Francisco has adopted a health response strategy that can be described as “Test, Trace, and Isolate”

Requires both centrally-orchestrated systems of disease control as well as coordination with health care systems

Preparedness for surge response and mitigation is essential for weathering inevitable surges

The “ticket out” of the pandemic will be mass vaccination
# Isolation Categories

<table>
<thead>
<tr>
<th>Category</th>
<th>Definition</th>
<th>Housing</th>
<th>Movement</th>
<th>Discontinuation of Isolation</th>
</tr>
</thead>
<tbody>
<tr>
<td>Suspect or Positive Case</td>
<td>Symptoms and awaiting test/result or positive</td>
<td>Single, Solid door with port</td>
<td>No Court, No Visiting. Shower alone, disinfect after Phone at cellside ok, disinfect after</td>
<td>If negative COVID test -&gt; Other Respiratory Isolation</td>
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<tr>
<td>Isolation</td>
<td></td>
<td></td>
<td>Walk alone</td>
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<td></td>
<td>Staff wears N95, face shield and gloves if in contact with patient out of the cell. If close</td>
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<td></td>
<td></td>
<td></td>
<td>contact, also gown</td>
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</tr>
<tr>
<td>Other Respiratory Isolation</td>
<td>Neg COVID, continue iso to prevent spread of other resp virus</td>
<td>Solid door with port or single celled</td>
<td>Court/Visiting/Phone with mask.</td>
<td>Symptoms improving and 7 days from symptom onset AND 72 hours fever free; shorter case by case. Lowest risk isolation (first to be moved out of isolation if there is a space crunch)</td>
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<td></td>
<td></td>
<td></td>
<td>Walk alone</td>
<td></td>
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<tr>
<td></td>
<td></td>
<td></td>
<td>Staff wears Surgical Mask</td>
<td></td>
</tr>
<tr>
<td>Exposure Isolation</td>
<td>Asymptomatic, high-risk exposure to confirmed case or outbreak or Inpatient/PES/ED return</td>
<td>Solid door with port or single celled</td>
<td>Court/Visiting/Phone with mask.</td>
<td>14 days if a new intake (even if test neg)</td>
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<td>Walk alone or in group of same</td>
<td>3 days for hosp return</td>
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<td></td>
<td></td>
<td>Staff wears Surgical Mask</td>
<td>Case by case if already incarcerated</td>
</tr>
</tbody>
</table>
Open Dorm Pods
Covid Isolation Cells