

**MINUTES
OF THE
HEALTH COMMISSION MEETING**

Tuesday, November 18, 1997

3:00 p.m.

at

101 Grove Street, Room #300

San Francisco, CA 94102

1) CALL TO ORDER

The regular meeting of the Health Commission was called to order by President Edward A. Chow, M.D., at 3:15 p.m.

Present: Commissioner Debra A. Barnes
Commissioner Edward A. Chow, M.D.
Commissioner Roma P. Guy, M.S.W.
Commissioner Lee Ann Monfredini
Commissioner Harrison Parker, Sr., D.D.S.
Commissioner David J. Sanchez, Jr., Ph.D.

Absent: Commissioner Ron Hill

2) APPROVAL OF MINUTES OF THE MEETING OF NOVEMBER 4, 1997

Action Taken: The Commission unanimously adopted the minutes of November 4, 1997.

3) CONSENT CALENDAR OF THE BUDGET COMMITTEE

(Commissioner Lee Ann Monfredini)

(3.1) Status Report on Catholic Charities' compliance to Health Commission Policy on Ethnicity, Gender, and Sexual Orientation of staff and Board, and consideration of a contract renewal with Catholic Charities in the amount of \$160,720 per year to provide community outreach and 24-hour services at the Peter Claver AIDS Program for the period of January 1, 1998 through June 30, 1999.

Commissioners expressed appreciation and commendation to Frank Hudson, CEO of Catholic Charities, and Board members of Catholic Charities, for their efforts towards compliance to the Commission's policies.

- (3.2) Status Report on St. Luke's Hospital's compliance to Health Commission Policy on Ethnicity, Gender, and Sexual Orientation of staff and Board.

Commissioner Monfredini expressed appreciation for the letter from Jack Fries, CEO of St. Luke's Hospital, and the presence of Board member Connie Mardikian.

As a follow-up, Commissioner Monfredini requested a status report be presented to the Budget Committee at the second meeting in February 1998.

- (3.3) **PH-AIDS** - Request for approval of a resolution authorizing the Department of Public Health, AIDS Office, to accept and expend, retroactively, a grant in the amount of \$151,123 from the Centers for Disease Control and Prevention for the period of September 30, 1997 to September 29, 1998, to recruit from selected sites, persons identified as recently infected with HIV to determine the effectiveness of enhanced partner notification.

- (3.4) **PH-AIDS** - Request for approval of a resolution authorizing the Department of Public Health, AIDS Office, to accept and expend, retroactively, a grant in the amount of \$337,800 from the Health Resources and Services Administration for the period of October 1, 1997 to September 30, 1998, to demonstrate the usefulness of a uniform reporting system of client-level data for the evaluation of AIDS service programs funded by Ryan White CARE Act.

- (3.5) **CHN** - New contracts with Transcription Stat, Inc., Bay Area Medical Transcription and Automated Document Services for the provision of as-needed medical transcription services for the period of December 1, 1997 through November 30, 1999 for a combined total not to exceed \$300,000 per year.

- (3.6) **CHN** - Retroactive multiyear renewal contract and sole source request with Baker Places, Inc., in the amount of \$685,621 per year, for the period of July 1, 1997 through June 30, 2000. (DPH contracted with Baker Places for services totaling \$7,616,966 during FY 1996-97).

Commissioner Barnes requested follow-up on the Department's recommendation to the contractor to specify what the program should accomplish and the date by which it is to be accomplished.

Commissioner Sanchez would like to see the outcomes of this contract.

- (3.7) **CHN** - Retroactive renewal contract with Bayview Hunter's Point Adult Day Health Center (BVHP ADHC), in the amount of \$50,858 for the provision of therapeutic day recreation, personal care, and exercise assistance to frail elders and disabled persons, for the period of July 1, 1997 through June 30, 1998. (DPH contracted with BVPH ADHC for services totaling \$50,858 during FY 1996-97).

- (3.8) **PH-Health** - Retroactive renewal contract with Mission Neighborhood Health Center (MNHC), in the amount of \$294,254 to provide early intervention services for persons with HIV for the period of July 1, 1997 through June 30, 1998, and for startup costs in preparation for an HIV-1 study for the period of

October 27, 1997 through December 31, 1997. (DPH contracted with MNHC for services totaling \$878,159 during FY 1996-97).

(3.9) PH-Prevention - Retroactive renewal contract with International Institute, in the amount of \$333,401, for the provision of preventive health care services to refugees and new immigrants, for the period of October 1, 1997 through September 30, 1998.

(3.10) PH-Health Services-CMHS - Retroactive renewal contract and sole source request with San Francisco State University (SFSU) in the amount of \$77,394 to provide training for clinicians and mental health providers for the period of July 1, 1997 through June 30, 1998. (DPH contracted with SFSU for services totaling \$80,000 during FY 1996-97).

At the request of the City Attorney's Office, this item will be continued to the next meeting.

(3.11) PH-Health Services-CMHS - New contract and sole source request with United Behavioral Health (UBH), in the amount of \$510,000 to integrate cCura3, a Behavioral Managed Care software application, with the current INSYST billing system for the period of December 1, 1997 through June 30, 1998. (DPH contracted with PSP Information Group, which was bought out by UBH, for services totaling \$742,913 during FY 1996-97).

Commissioner Monfredini thanked CEO Saul Feldman for his letter dated November 11, 1997. She requested a status report on Board compliance be calendared for the Budget Committee in March 1998.

(3.12) PH-Health Services-CSAS - Retroactive new contract and sole source request with Japanese Community Youth Council, Inc. in the amount of \$591,822 to provide substance abuse prevention services to Asian American youth for the period of July 1, 1997 through June 30, 1998.

Commissioner Monfredini commented on the retroactivity of this contract.

Commissioner Barnes encouraged the Department to plan ahead in requesting demographic information, especially knowing the contract would come to the Commission retroactively.

Action Taken: The Commission unanimously approved items #3.1, 3.2, 3.3, 3.4, 3.5, 3.6, 3.7, 3.8, 3.9, 3.11 and 3.12.

Item #3.10 was continued to the next meeting.

Note: At the request of President Chow, #3.11 was taken off the Consent Calendar and discussed separately before unanimously approving the item.

4) DIRECTOR'S REPORT (Provides information on activities and operations of the Dept.). (Mitchell H. Katz, M.D., Interim Director of Health)

ADMINISTRATION

Prenatal Care

On November 12, 1997, the California Supreme Court refused to hear arguments on whether the State Department of Health Services had authority to issue emergency regulations eliminating prenatal care to

undocumented women. The State has announced that it will terminate State-funded prenatal care services to new applicants on December 1, 1997, and will terminate services to current beneficiaries on January 1, 1998.

On November 25, 1997, the Alameda Superior Court will hold a hearing to determine whether the proposed regulations should be stopped pending trial on the substantive issues of the regulations. Providers can continue to obtain reimbursement for prenatal care services provided to undocumented until they receive notification otherwise. The Department of Public Health will continue to provide prenatal care services to all women regardless of income or residency status.

Medi-Cal Managed Care

I am pleased to report that a federal bill has been introduced by Representative Radanovich, California (H.R. 3014) which would expand the number of County Organized Health Systems (COHS) in California. Under this bill, four new COHSs could be created, increasing the number of beneficiaries who participate in these managed care delivery systems. Representative Pelosi is a co-sponsor of the bill.

The Department has been working actively with the State Department of Health Services, the Local Health Plan of California, San Francisco Health Plan and our federal lobbyist to develop a more appropriate managed care delivery system in our county. As you know, San Francisco no longer meets the State's threshold for participation in the Two-Plan Model.

Federal Budget

On November 10, 1997, Congress passed the Fiscal Year 1998 Appropriations Bill for the Departments of Labor, Health and Human Services and Education. This bill provides the federal government with spending authority for these three departments. Specific to San Francisco, the bill contains language which:

- Includes sufficient (as yet specified) funds for planning, implementation and evaluation of San Francisco's treatment on demand and substance abuse prevention within the Substance Abuse and Mental Health Services Administration,
- Urges the Center for Disease Control and the Agency for Toxic Substances and Disease Registry to collaborate with State and local health departments to review existing cancer registry data on breast cancer incidence, and mortality in the Bay Area, to determine what area-based assessments may be necessary and issue a report on the findings and recommendations, and
- Encourages the Agency for Health Care policy and Research to provide localities with planning and evaluation assistance to determine innovative financial and organizational mechanisms to expand health care coverage to uninsured residents.

We would like to thank Representative Nancy Pelosi's office for working with the Department to include these necessary provisions in the Appropriations Bill.

COMMUNITY HEALTH NETWORK

The Mayor's Great Sweep

On November 8, a group of CHN staff, along with members of the 24th Street Merchants Association, combined their energies and resources to participate in the Mayor's Great Sweep. Together the group swept 24th Street clean from Potrero Avenue to Mission Street. This united effort not only resulted in a cleaner 24th Street, but it strengthened the Department's relationship with neighborhood merchants.

Smoke Free Plan for LHH

Laguna Honda Hospital is in the process of implementing a smoke free plan for the institution. In light of this, on November 12, Dr. Neil Benowitz, M.D., Chief of the CHN Pharmacy Council, was invited to discuss nicotine addiction and the public policy surrounding smoking. His presentation touched on why smoking is the most potent way of delivering an addicting drug, and why breaking the addiction to nicotine is extremely difficult. In addition, Dr. Benowitz described the changes in public policy over the years, and the marketing strategies employed by tobacco companies.

Diversion Statistics

Diversion statistics for the period November 1 through 13, 1997 are as follows:

Critical Care diverted for 1.17% or 3 hours and 35 minutes
Total diverted LHH were 10.24% or 31 hours and 18 minutes.

PUBLIC HEALTH

Golden Gate Park Survey

The Health Department began an environmental health assessment survey today of Golden Gate Park. This action was precipitated by recent reports of increased dirty needles and evidence of defecation within the park.

Three teams, each consisting of one Environmental Health Inspector, one Recreation and Park employee, and a Police Officer, began to survey the park this morning for needles and unsanitary conditions. Each team is assigned to a specific sector of the park (east - central - west). Sharps will be collected and disposed of properly. Recreation and Park will send staff to clean unsanitary sites when noted by the teams.

As of the lunch break today, 15 sites had been visited. Sites were determined by previous use, visual suspicion of activity, or as directed by the Recreation and Park employees. Richard Lee, team leader, reported no needles were found this morning in the surveyed sites and the general sanitation was acceptable.

DPH homeless outreach workers continue to work with clients who formerly resided in the park to ensure their medical and physical needs are met. Supervisor Teng has called a hearing on criminal activities in Golden Gate Park this Thursday. I will testify for the Department at the hearing and present preliminary findings of the survey.

Maternal, Child and Adolescent Health Grant

I am pleased to report that the Public Health Division has received a 3-year grant from the State Department of Social Services, Office of Child Abuse and Prevention. Maternal, Child and Adolescent Health will serve as the lead agency partnering with the California Association for Health Education and Employment (CAHEED) and Jelani House. The project targets at risk pregnant women. San Francisco's project has identified African American women in the Bayview and Sunnydale areas as the focus. The first year award is \$350,000, the subsequent two years, \$302,000.

Community Dialogue

On November 22, Community Mental Health Services will host a Community Dialogue for consumers, family members, advocates and others affected by the upcoming changes in the public mental health system. Announcements have been distributed widely to reach Medi-Cal beneficiaries and indigent

San Franciscans. CMHS has adopted Community Dialogues as a method of informing and engaging consumers and advocates in the development and design of the San Francisco Mental Health Plan scheduled for full implementation April 1, 1998.

Cultural Competence and Mental Health Summit

CMHS staff presented two workshops at the statewide Cultural Competence and Mental Health Summit in Sacramento November 4 and 5. Mental health educators conducted a workshop on suicide prevention with an emphasis on working with special populations. Staff conducted a second workshop focusing on cultural competence assessments of organizations and agencies, based on the San Francisco model. Cultural assessments will be required for all county mental health services under the Phase II Consolidation. Presenters included: Jeannie Kwong, MPH; Nora Goodfriend-Koven, MPH; Angeler Tripajayakorn, BFA; and Tina Yee, Ph.D., Associate Director for Cultural Competence and Consumer Relations.

Lion Awards

CMHS announced this quarter's Lion Awards for Excellence winners. Lion Awards are given to staff that demonstrate extraordinary efforts to provide high quality appropriate care to mental health consumers enabling them to live in the least restrictive community setting. This quarter's winners are: Joyce Griffin, a Social Worker in the Conservator's Office, and Diana Yee, a Social Worker at Chinatown/North Beach Mental Health Services Integrated Services Center. I would like to extend congratulations to the winners on behalf of the Department.

October statistics are available in the Commission Office.

President Chow acknowledged the appreciation party for Dr. Elliot Rapaport today. Commissioner Parker will represent the Commission and present a special Certificate of Appreciation to Dr. Rapaport.

5) UPDATE ON MEDICAID WAIVER PROCESS (1115 WAIVER)

Tangerine Brigham, Director of Policy and Planning, presented information on planning issues in developing a Federal 1115 Medicaid Waiver for the City and County of San Francisco.

Her presentation covered the following areas:

- A general discussion on overall planning approach
- A proposal for the planning structure
- A list of key interested parties along with a method for ensuring inclusiveness in the planning process, and
- A preliminary discussion of outside expertise needed for development of a waiver

For a copy of the full presentation, contact the Commission Office (554-2266).

Ms. Brigham commented that the 1115 Waiver is part of a strategy to bring change into the health care system. As the planning proceeds, there could be a possibility to abandon the Waiver if it does not benefit the Department. There may be a need to see what an alternative approach could be.

Ms. Brigham also reported the Department has been informed that the State is drafting a "generic" Statewide 1115 Medicaid Waiver for possible submission to the Health Care Financing Administration.

This would be done in lieu of having each county submit a waiver proposal. The State indicates that in preliminary conversations the Health Care Financing Administration has been positive to this approach. The State is still determining the feasibility of this approach given that each county wants to change different aspects of its delivery system.

Ms. Brigham will bring to the Commission at its December 9, 1997 meeting a proposed resolution addressing policy issues related to the Commission's oversight role, the appointment of a Planning Committee for the waiver, and the release of an RFP for consultant services for the waiver.

Public Speakers: Dexter Louie, M.D., S.F. Medical Society
Nathan Nayman, Hospital Council
Jim Hickman, Blue Cross of California
John Gressman, S.F. Community Clinic Consortium

Commissioners' Comments:

- An inclusive planning process to discuss a critical pathway is necessary
- The Health Commission as an oversight body over the total planning process does not need to be a member of the Planning Committee
- The Health Commission should have input into the planning process and should be represented on the Planning Committee
- The Chair of the Planning Committee should have communications with the State
- Stakeholders serving on the Planning Committee are necessary
- There may be a need for Subcommittees to focus on specific areas
- From where would funds for the consultants come?
- It is important to have a consensus at the Planning Committee level
- The focus of responsibility should be with the Health Commission, not the Planning Committee
- The planning process used for the EMS Reconfiguration is a good model
- Important to have a public process
- Need to have public input, with a timetable and public hearings
- Consultants should be working on behalf of the oversight body
(i.e. - Health Commission)
- Consumer participation/organizations should be included and not turned away
- The proposed structure for the planning process has a good focus

Ms. Brigham stated that the Department is looking for funds for consultants in the Department and from other stakeholders.

The Commission commended Ms. Brigham for a comprehensive presentation and will consider policy issues at the December 9, 1997 meeting.

6) **CONSIDERATION OF A RESOLUTION REGARDING THE COMMUNITY HEALTH NETWORK (CHN) OUTPATIENT PHARMACIES' DISPENSING OF MEDICATIONS FOR NON-CHN PROVIDERS AND PATIENTS**

Dr. Mitch Katz, Interim Director of Health, presented information (Attachment A) for considering a policy change to limit pharmaceutical services to Community Health Network (CHN) patients.

Commissioners' Comments:

- Is this policy direction a negative impact on access for indigent patients?
- Is choice being taken away from patients for continuity of care?
- Providers should be approached first to join the CHN.
- This is a basic financial issue that will arise in different areas of public health.
- Who are these out-of-network patients? Need a composite of this population.
- Need to solicit comments from the public.
- Need more information about the Department's present capacity to collect appropriate pharmaceutical reimbursement.

President Chow requested the Department to provide more information to the Commission. This item was continued to a future meeting.

Commissioner Parker left at 5:00 p.m.

7) **UPDATE ON MANAGEMENT INFORMATION SERVICES (MIS)**
IMPLEMENTATION IN THE DEPARTMENT OF PUBLIC HEALTH

The MIS presentation included information from:

Monique Zmuda, CFO
Dr. Bob Brody, Chief Information Officer, CHN
Vicki Zulueta, Central Administration, Information Technology
Dave Counter, DPH MIS Director
Bob Prentice, Ph.D., Executive Administrator, Public Health Division
Joe Abrego, Chief Information Officer, Public Health Division

The highlights of their presentations were:

- I. MIS Organization and Committee Structure
Central Administration Role and Responsibilities
Unique Identifier Within DPH - Plans to Fulfill the Vision
- II. Community Health Network MIS Role in Patient Care
Demonstration of Lifetime Clinical Record
Need for MIS Infrastructure for System Maintenance
Future System Requirements
- III. Public Health: Role of MIS in Healthy Communities
Public Health Data Base
Mental Health Managed Care System Requirements

MIS plans to: 1) develop a unique identifier for DPH-wide perspective, 2) build an adequate infrastructure at the CHN to maintain current systems with in-house resources and expand clinical applications in the future, 3) develop a public health data base, and 4) develop a customized product to implement our mental health managed care plan.

For a copy of the complete MIS report, contact the Commission Office (554-2666).

The Commission thanked the Department for a comprehensive presentation. At a future meeting the Department will bring a resolution addressing MIS policy directions.

8) **CONSIDERATION OF A RESOLUTION COMMENDING THE CALIFORNIA INTEGRATED WASTE MANAGEMENT BOARD FOR THE CLEANUP OF THE MOBILE DEBRIS BOX DISPOSAL SERVICE SITE IN BAYVIEW HUNTERS POINT**

Dr. Mitch Katz reported an environmental health hazard at the Mobile Debris Box Disposal Service site in the Bayview Hunters Point area. This business has been highly problematic for the Department in its enforcement efforts. The business has a long history of creating community blight in other regions and has ignored repeated attempts to come into compliance and remediation.

As a result of the collaboration between the Department's Environmental Health Section and the California Integrated Waste Management Board, the Board has agreed to expend up to \$300,000 in remediation costs to clean up the site.

The six-member Integrated Waste Management Board is responsible for protecting the public's health and safety and the environment through management of the 46 million tons of solid waste generated in California each year. The Board's mandate is to work in partnership with local government, industry, and the public to achieve a 50% reduction in waste disposed by the year 2000, while ensuring environmentally safe landfill disposal capacity. Currently, California's diversion rate is at an all-time high of 30%, moving the State ahead of the national average for the first time.

Dr. Katz reported that this case has been referred to the City Attorney for legal actions against the Mobile Debris Box Disposal Service.

Action Taken: The Commission unanimously adopted Resolution #27-97, "Commending the Support of the California Integrated Waste Management Board for the Cleanup of the Mobile Debris Box Disposal Service Site", (Attachment B).

9) **OTHER BUSINESS/PUBLIC COMMENTS**

The meeting was adjourned at 6:15 p.m.

Sandy Ouye Mori
Executive Secretary to
the Health Commission

Attachments (2)